

Squamish, BC:

A Success Story for Integrated Flood Management Planning

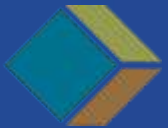
David Roche, Kerr Wood Leidal

David Roulston, District of Squamish



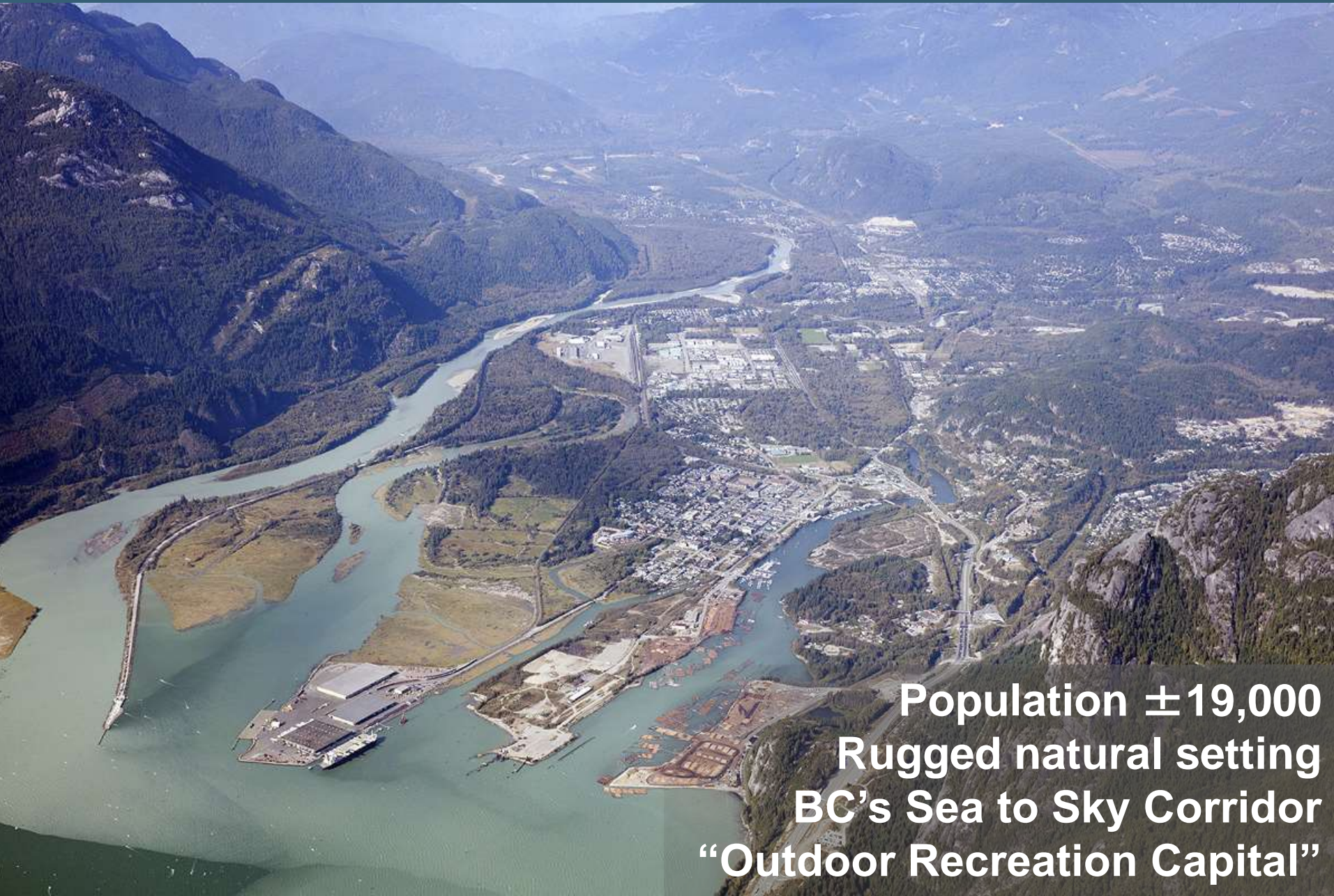
KERR WOOD LEIDAL
consulting engineers

Arlington
Group
Planning + Architecture Inc.



Squamish, British Columbia

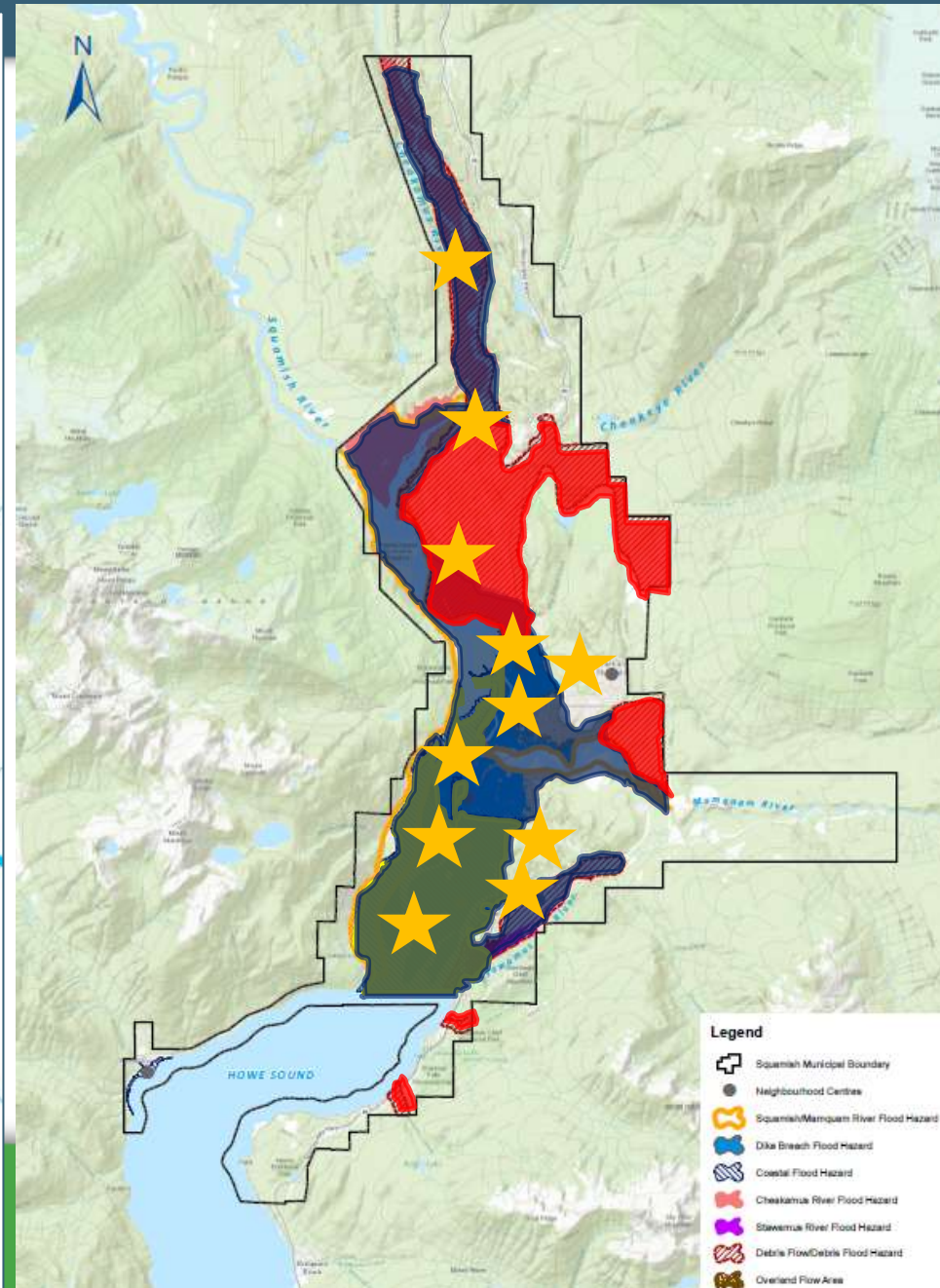
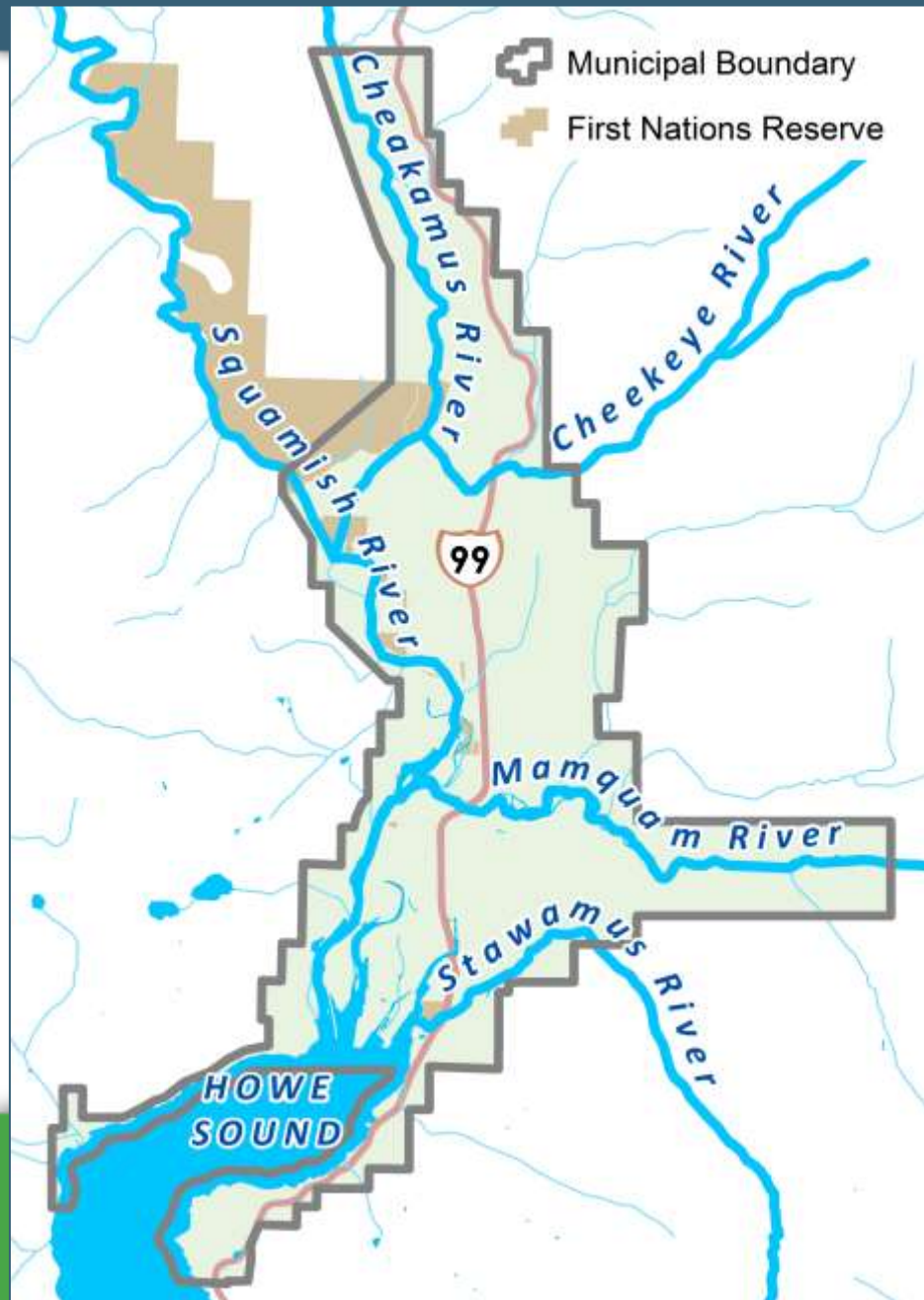
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Population $\pm 19,000$
Rugged natural setting
BC's Sea to Sky Corridor
"Outdoor Recreation Capital"

Squamish Flood Hazards

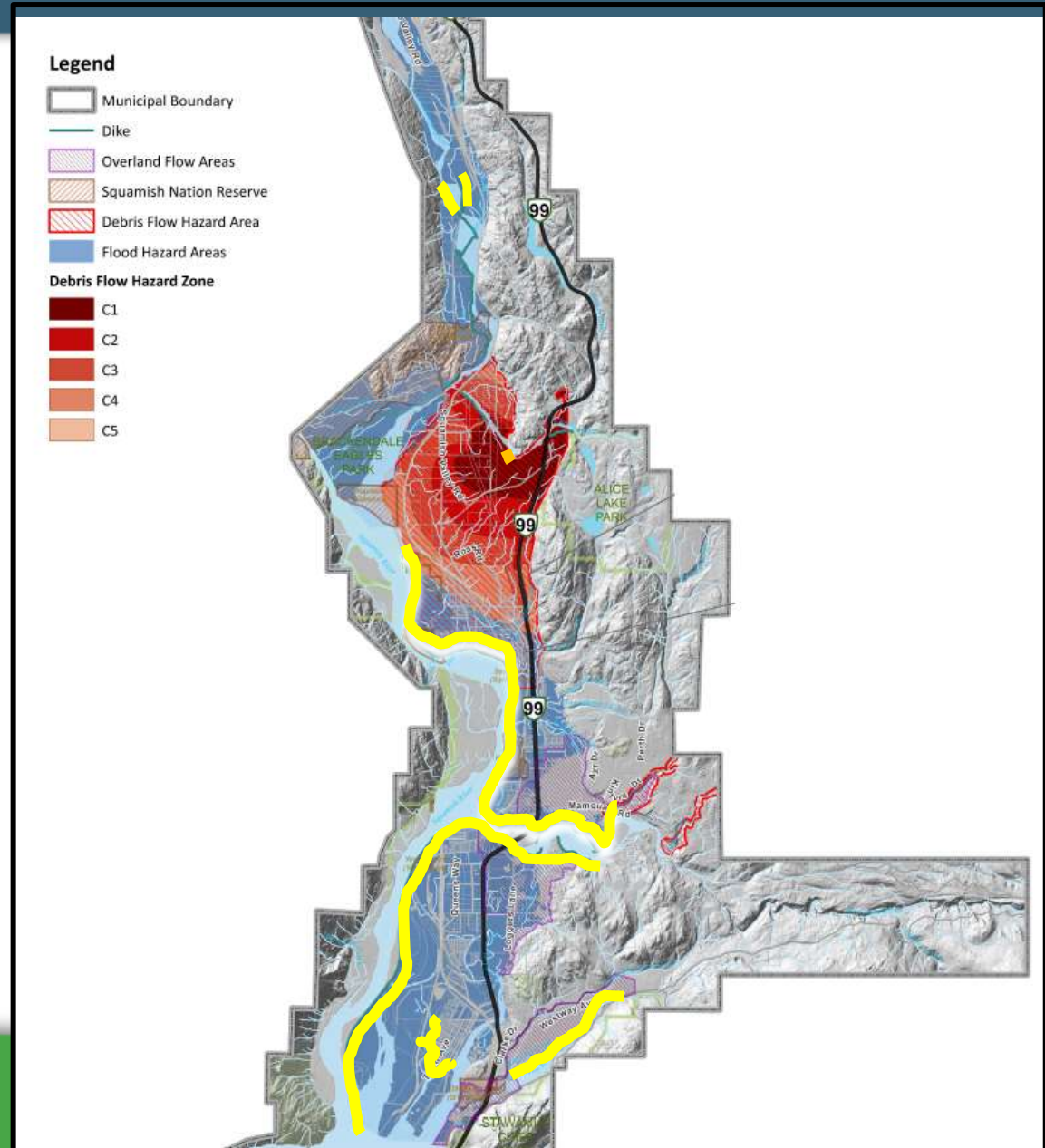
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Dike Network

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- > 20 km
- District responsibility
- Existing dikes are deficient
- Significant upgrades needed
- Reliability is key



Previous Flood Planning

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1983

- FDRP Federal / Provincial Floodplain Mapping

1994

- Flood Hazard Management Plan
- Policy/Updated mapping

2004

- Province delegates flood management authority
- “Poor implementation of 1994 FHMP”

2014

- Intense growth pressure
- New solutions needed

The times, they are a-changin'

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- Changes in Provincial Legislation / guidelines
- Significant development / changing vision
- Improved understanding of flood hazards

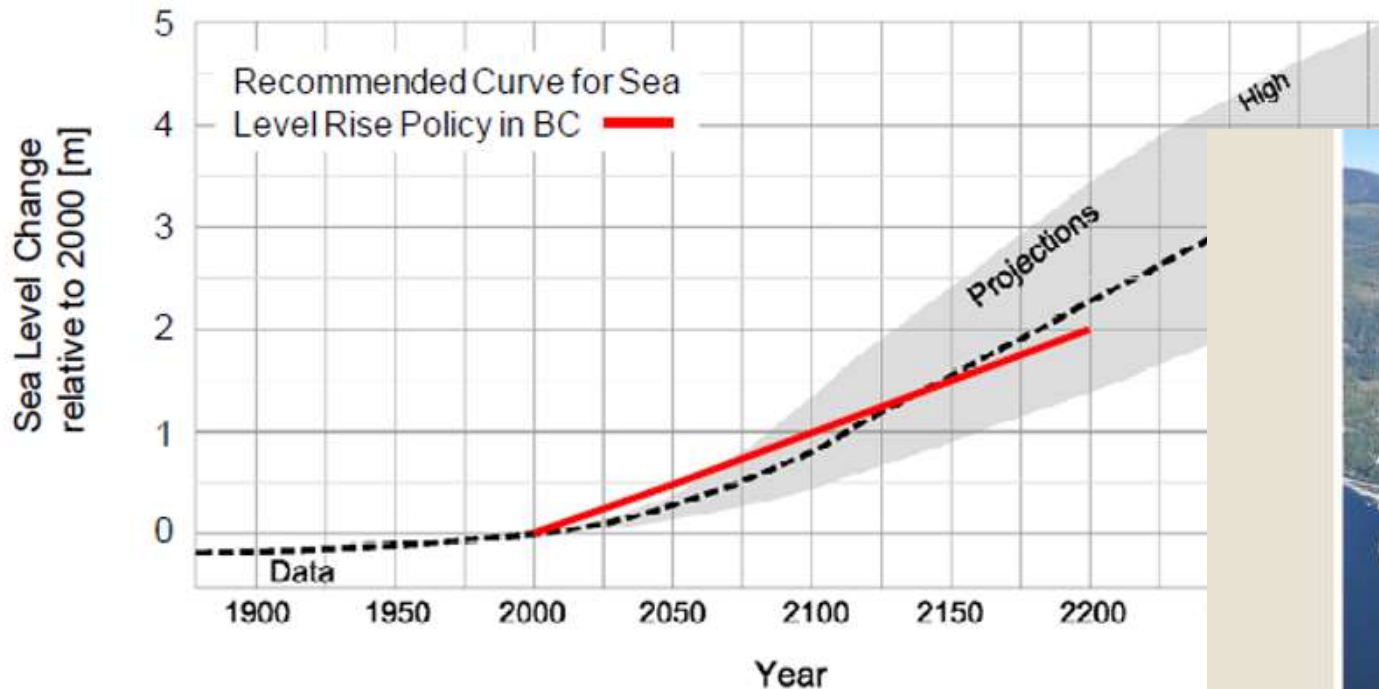
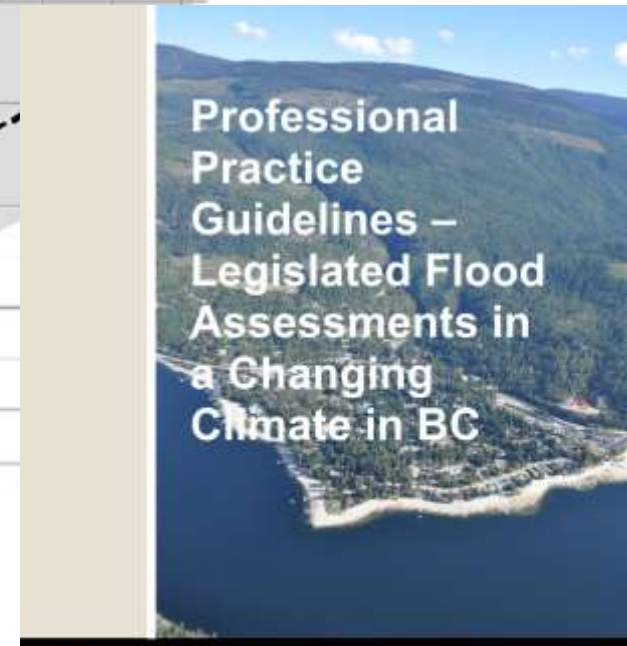
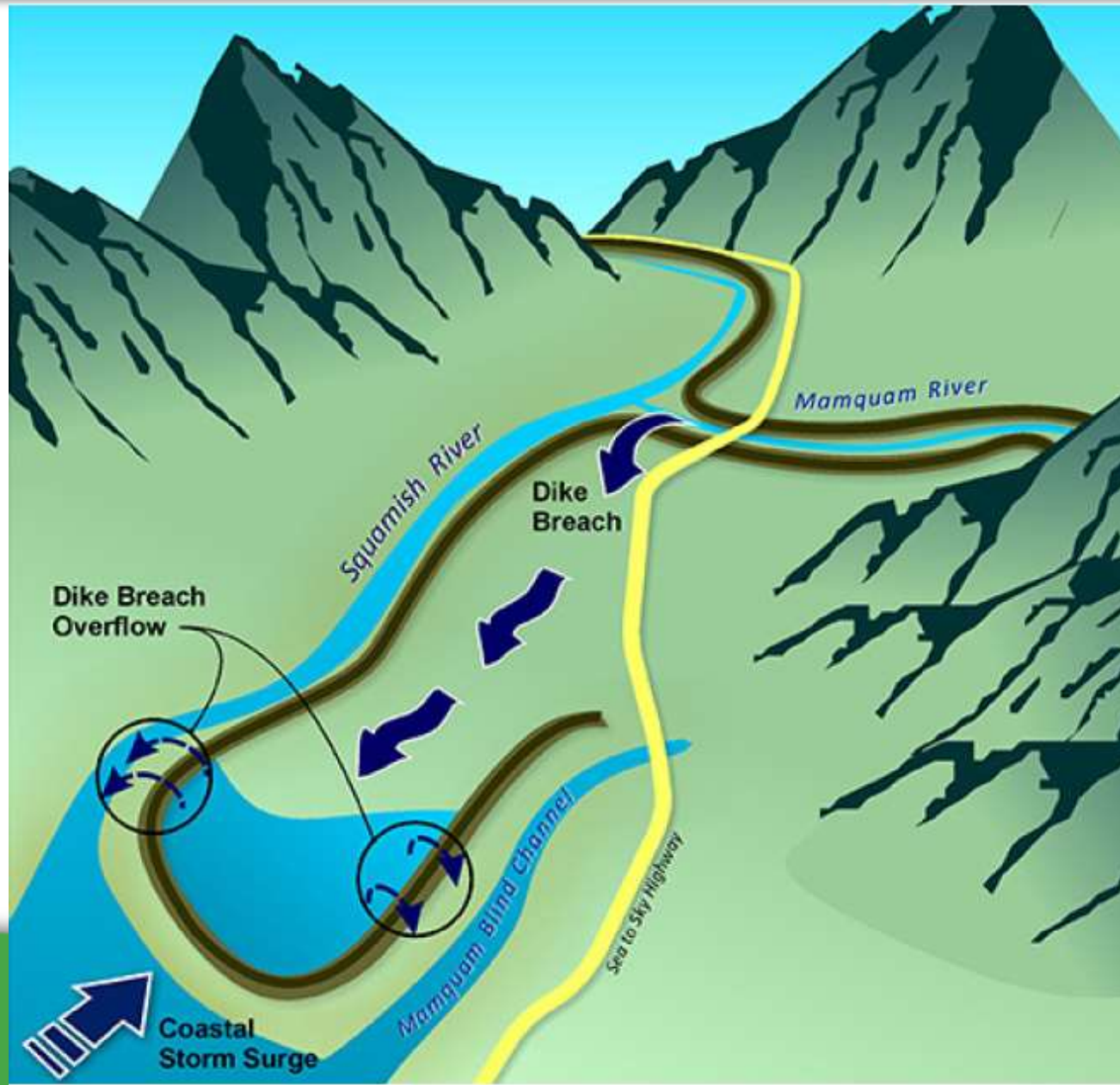


Figure 3-1: Projections of Sea Level Rise
source: Policy Discussion Paper (2010)



Because nothing is ever easy...

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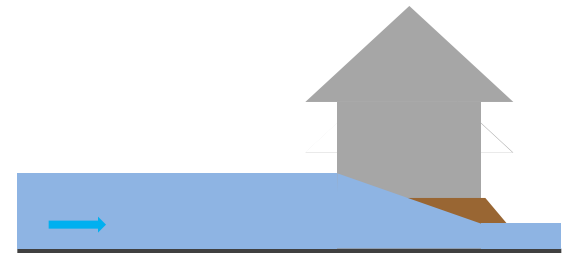


June 7, 2017

Because nothing is ever easy...

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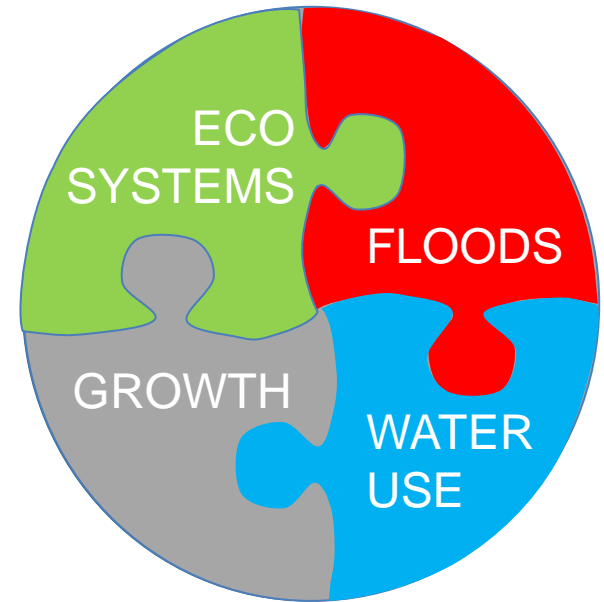
- Measures taken to mitigate risk can change the risk
- Mitigation can become a “moving goalpost”



So what does “Integrated” mean, anyway?

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- **Approach / Process**
- **Multidisciplinary / Collaborative**
- **Iterative / Optimizing**
- **Adaptive / Sustainable**



- **“Systems” based process that brings together natural processes, human activities, public perception and decision-making criteria**

Hazards Consequences Mitigation Stakeholders Decisions

Simply put...

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**Equitably reduce
flood risks**

**Identify development
opportunities**

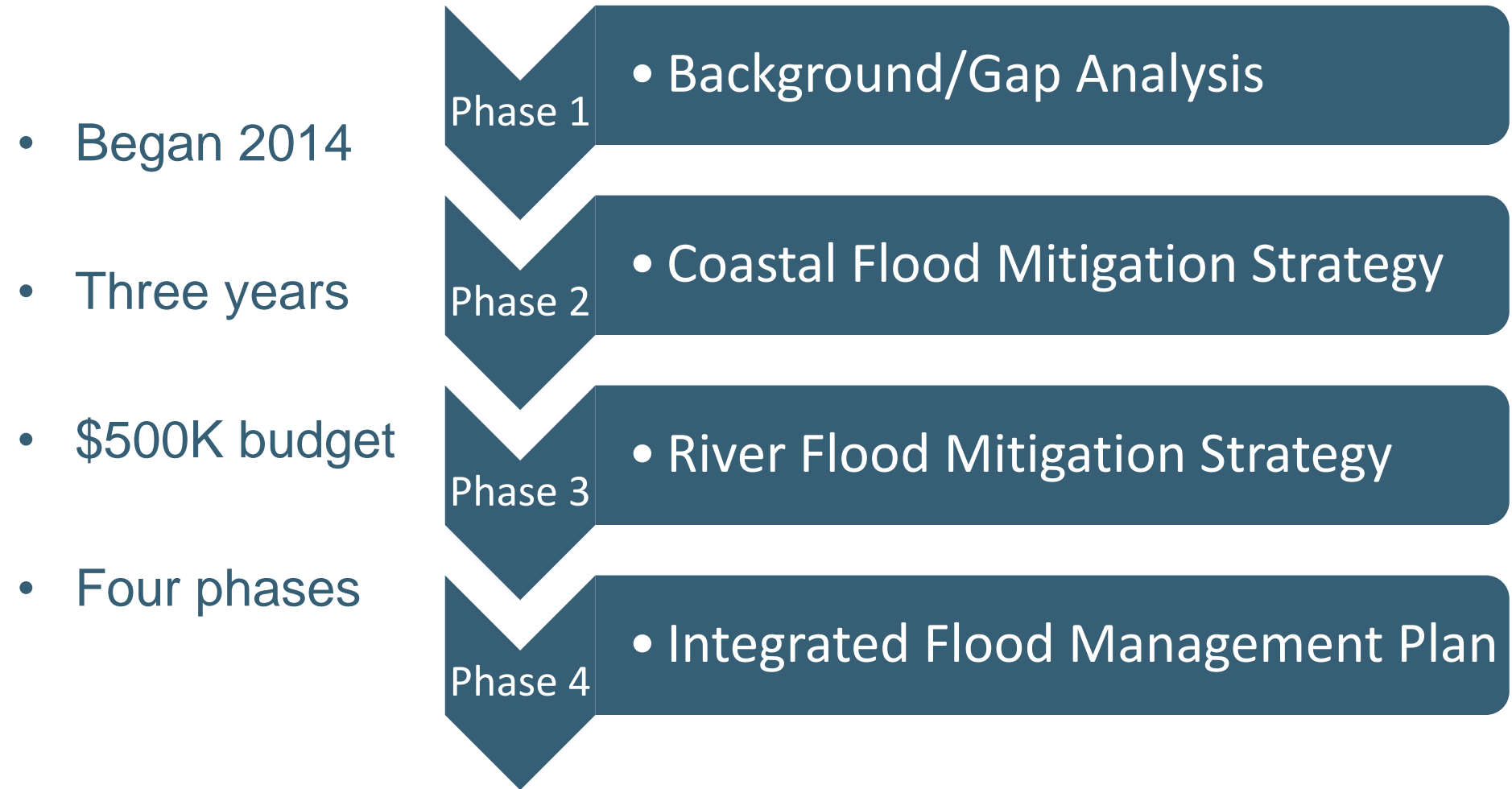
**Integrated Flood Hazard
Management Planning**

**Promote sustainable
decisions**

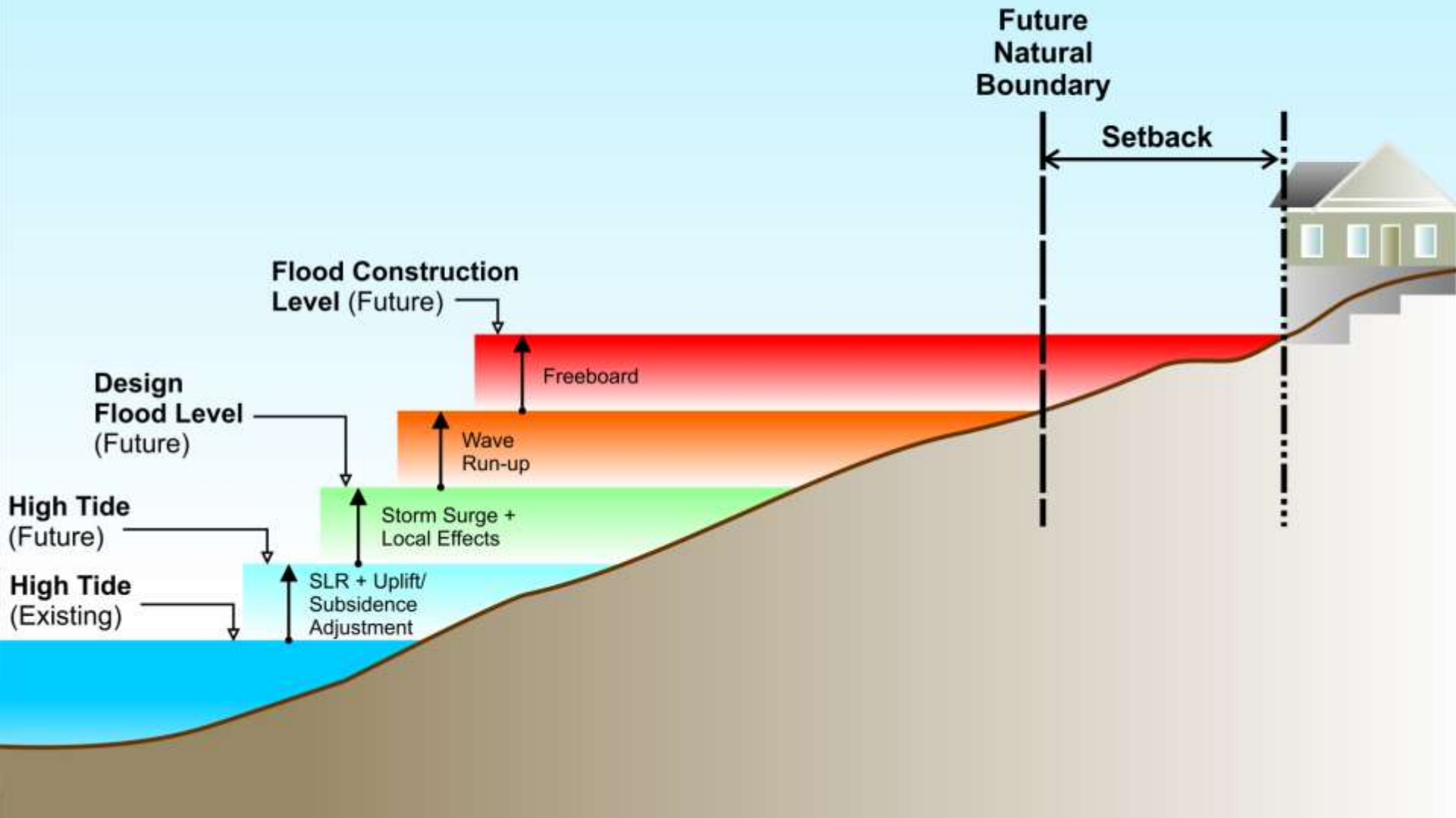
**Create community-
supported solutions**

An IFHMP is born

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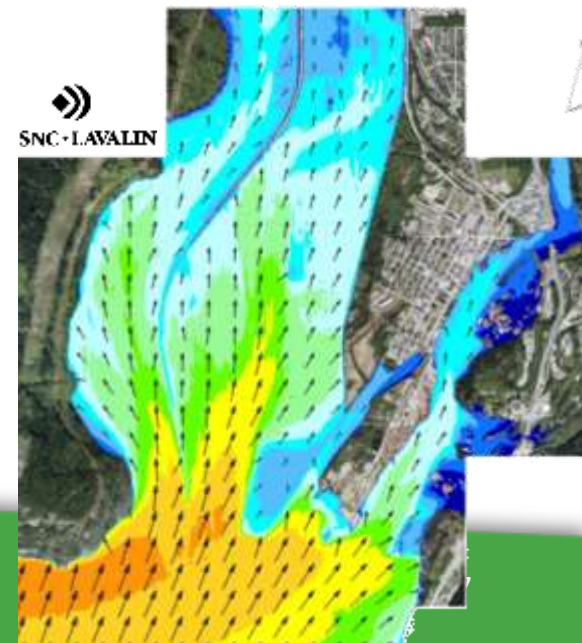
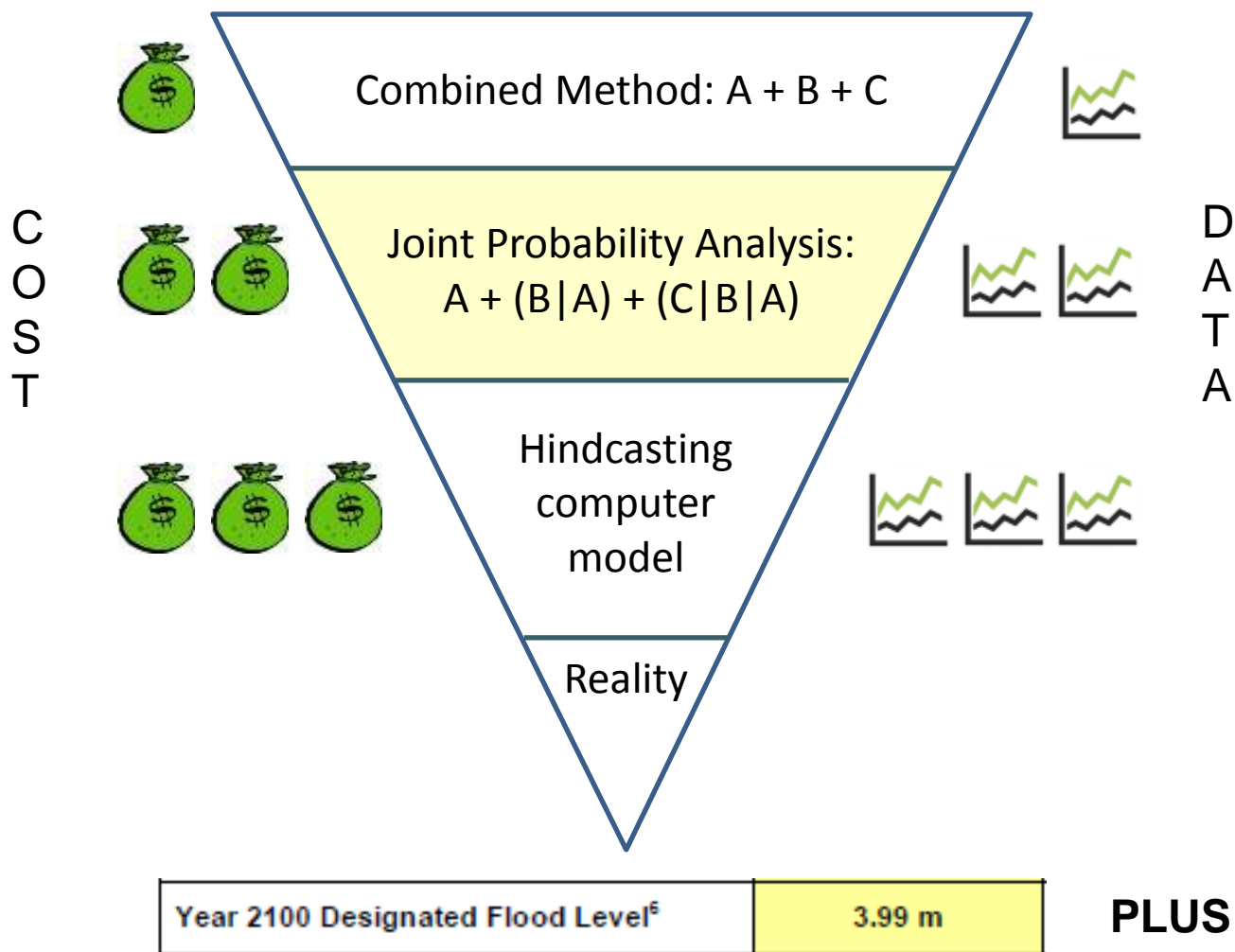


Tide, Storm Surge, SLR, and Waves



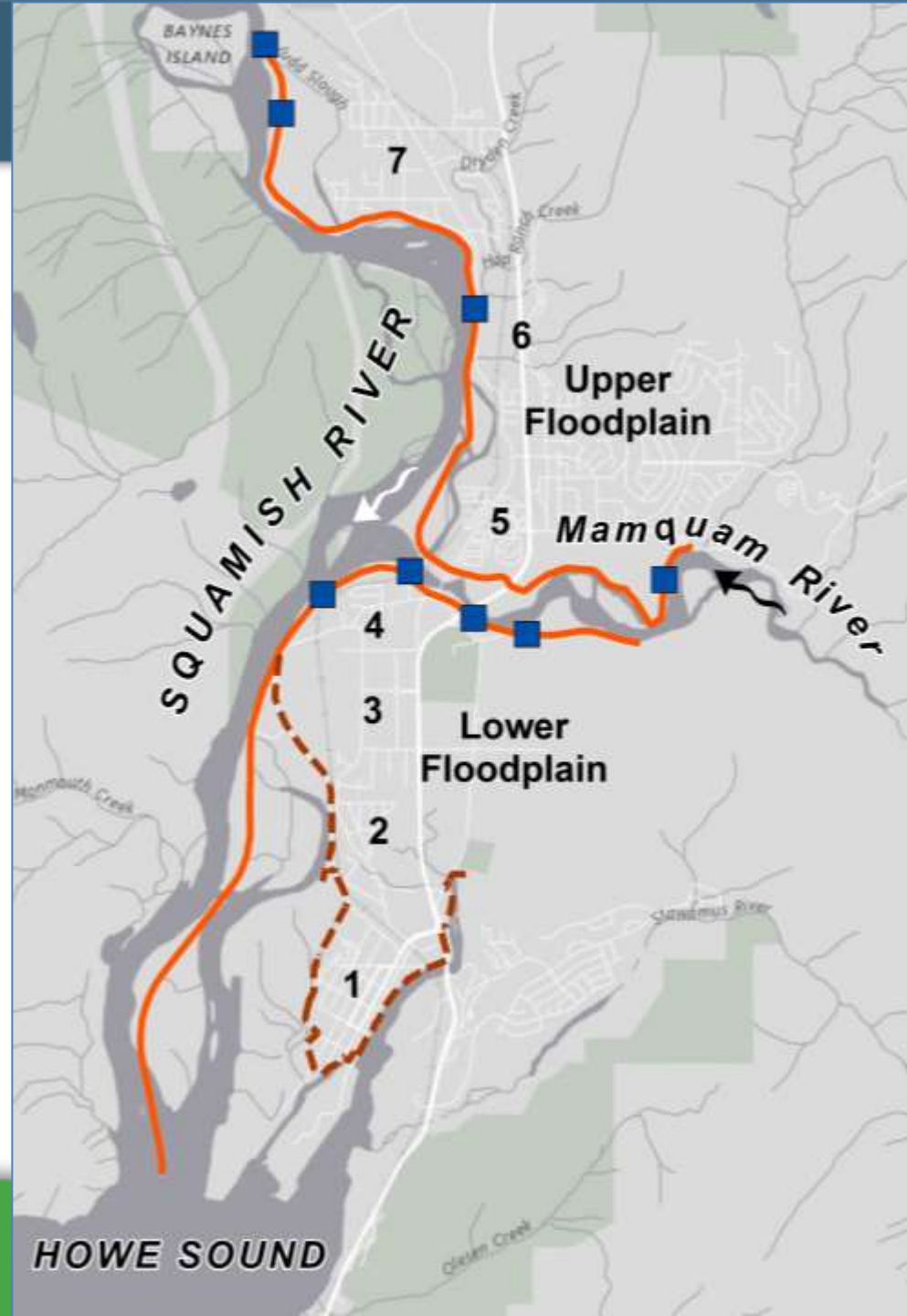
Coastal Flood Hazard Assessment

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Dike Breach Model

- Existing river model
- Assumes dikes will be raised
- Still need information for:
 - Secondary Mitigation
 - Emergency Response
 - Risk-based Decisions
- Two models: upper and lower
- Eight separate dike breaches
- Sea dike confines lower
- River dike confines upper



- Model decides how much water goes where
- so**
- Model must include all important behaviours

For example:

- Buildings acting as obstructions
- Flow concentration along roads
- Account for future development

For the IFHMP:

- Use a high-resolution floodplain model
- Results validated extra effort

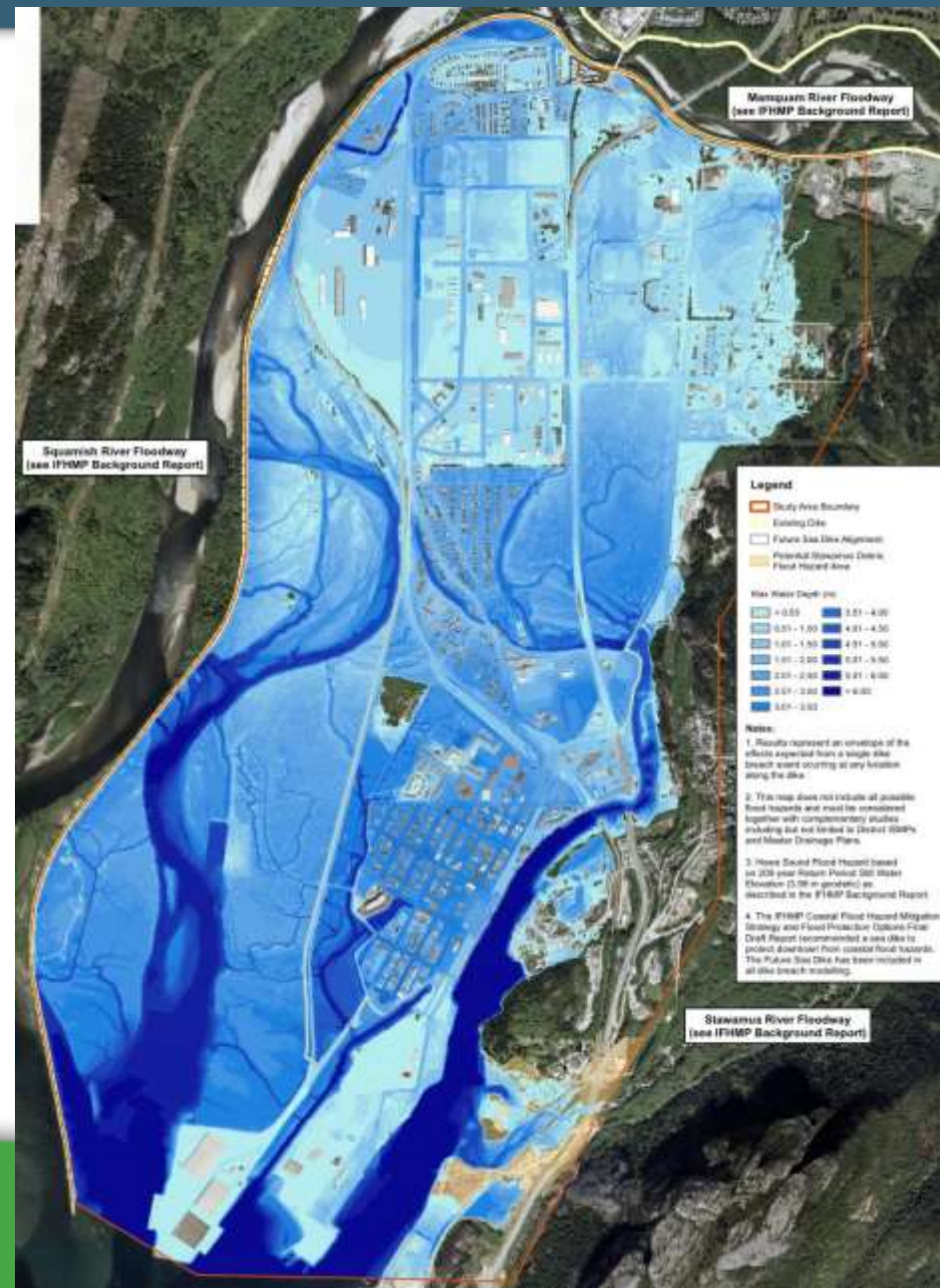
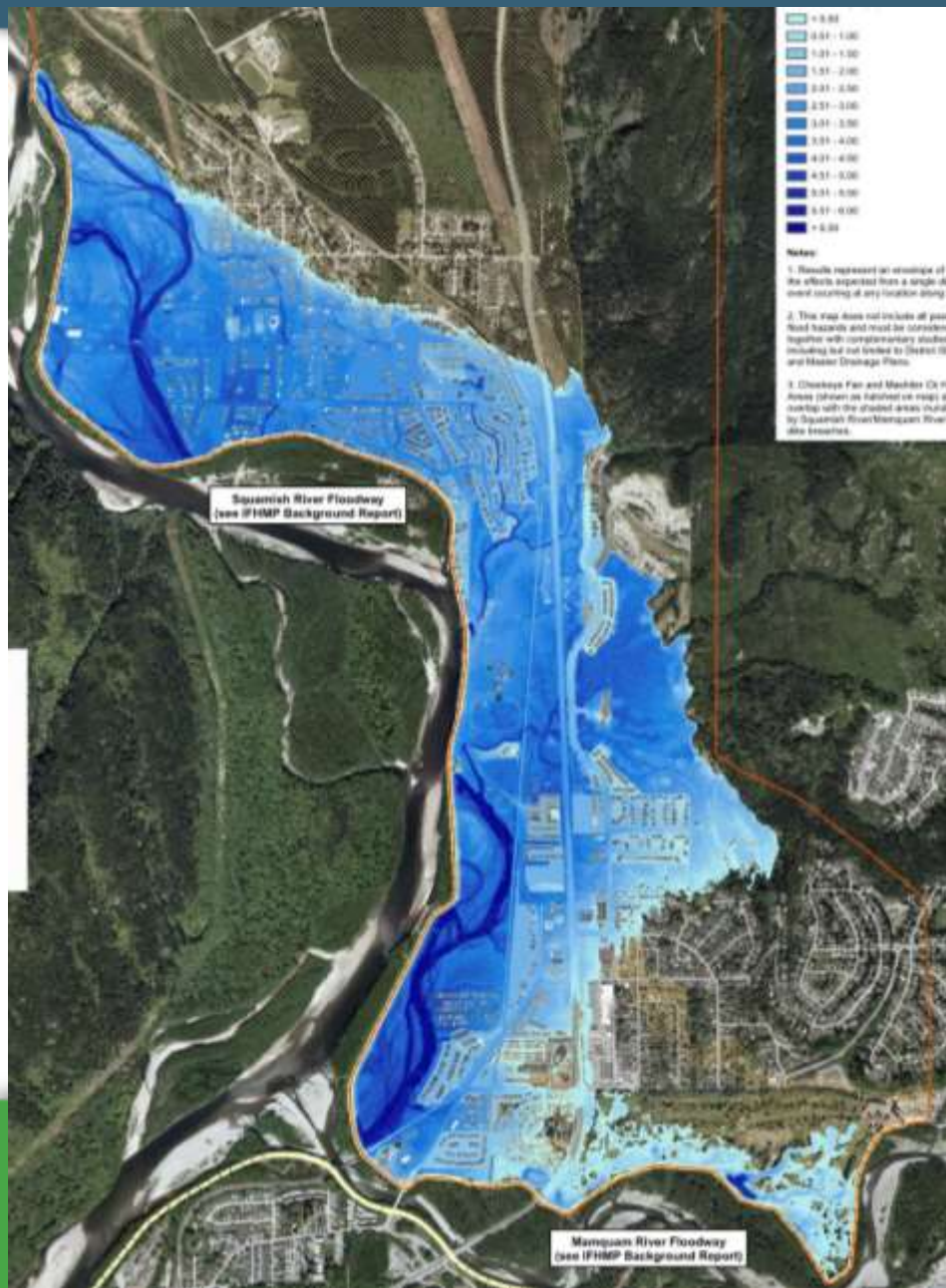


- Breach could occur at any location
- Hazards can be higher right next to dike breach
- Shouldn't be ignored
- Can't model everything
- GIS post-processing
- Approximates “breach zone”:
 - water levels
 - velocities
- Based on driving head in river
- Calculated at 10 m intervals along dike



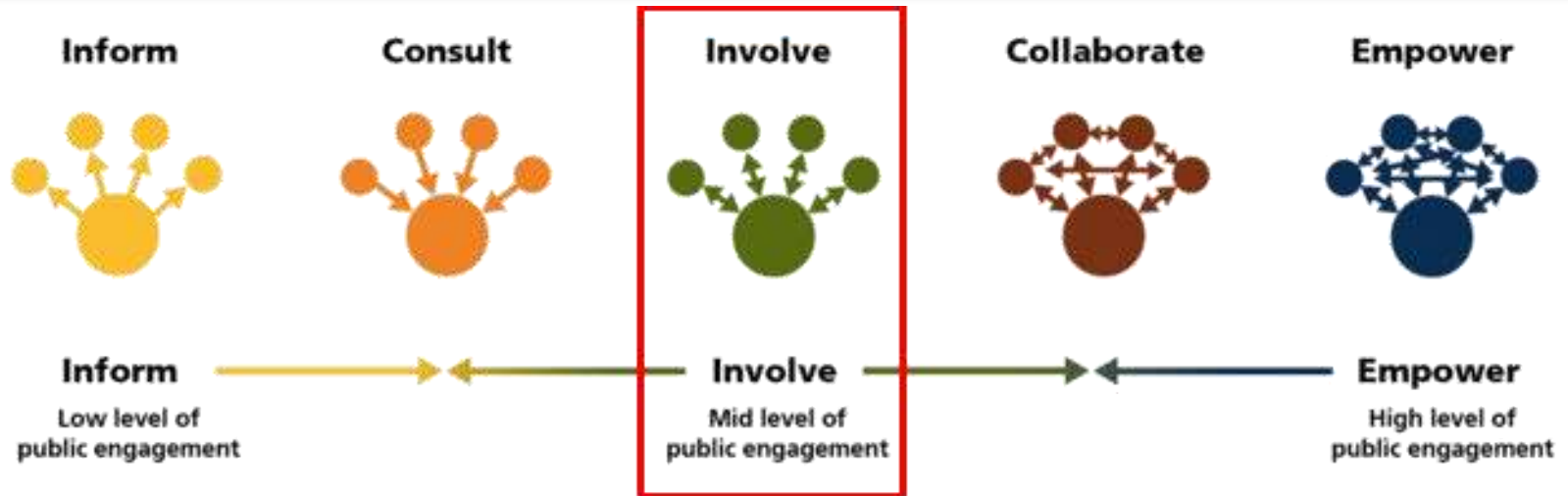
Dike Breach Model – Composite Results

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Analysis focused on Consequence Assessment (not risk)

- Physical Danger
- Economic Damages
- Social Consequences
- Environmental Consequences

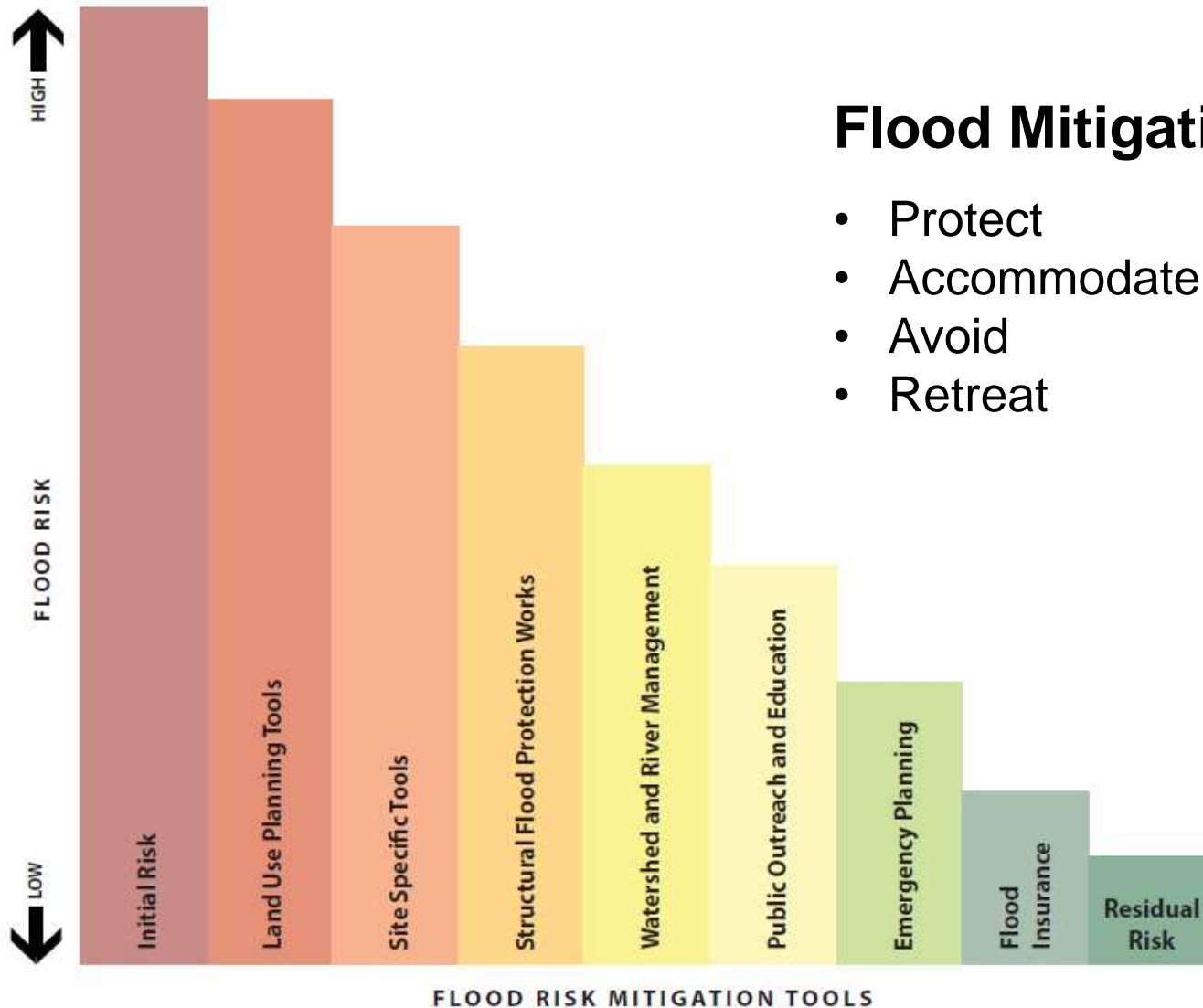


IAP2 Spectrum of Public Engagement
Adapted from City of Burlington, 2013



Open Houses, online surveys, workshops, Council meetings, TWG, Squamish Nation meetings & more

Flood Risk Mitigation: Buying Down the Risk

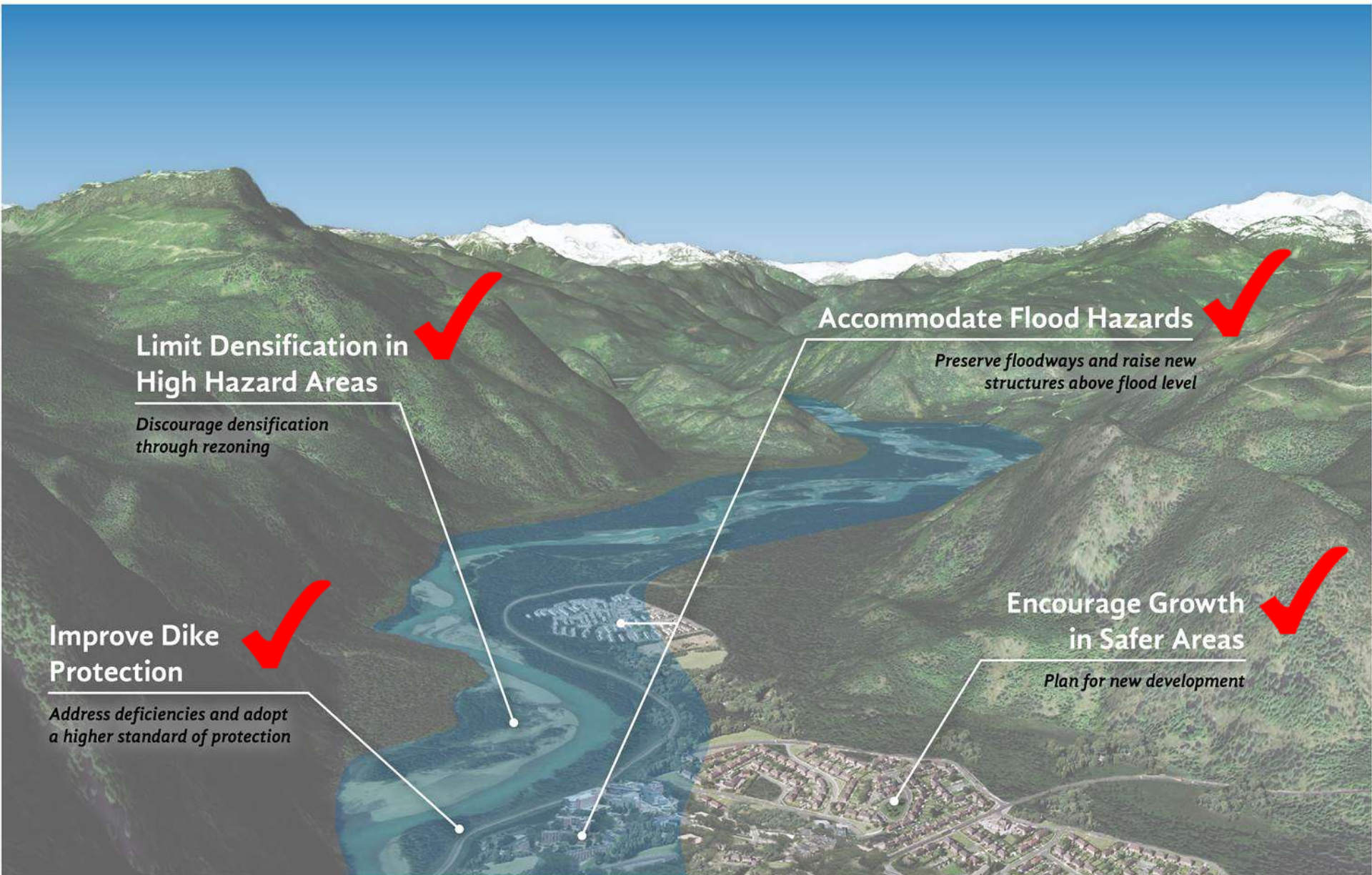


Flood Mitigation Strategies

- Protect
- Accommodate
- Avoid
- Retreat

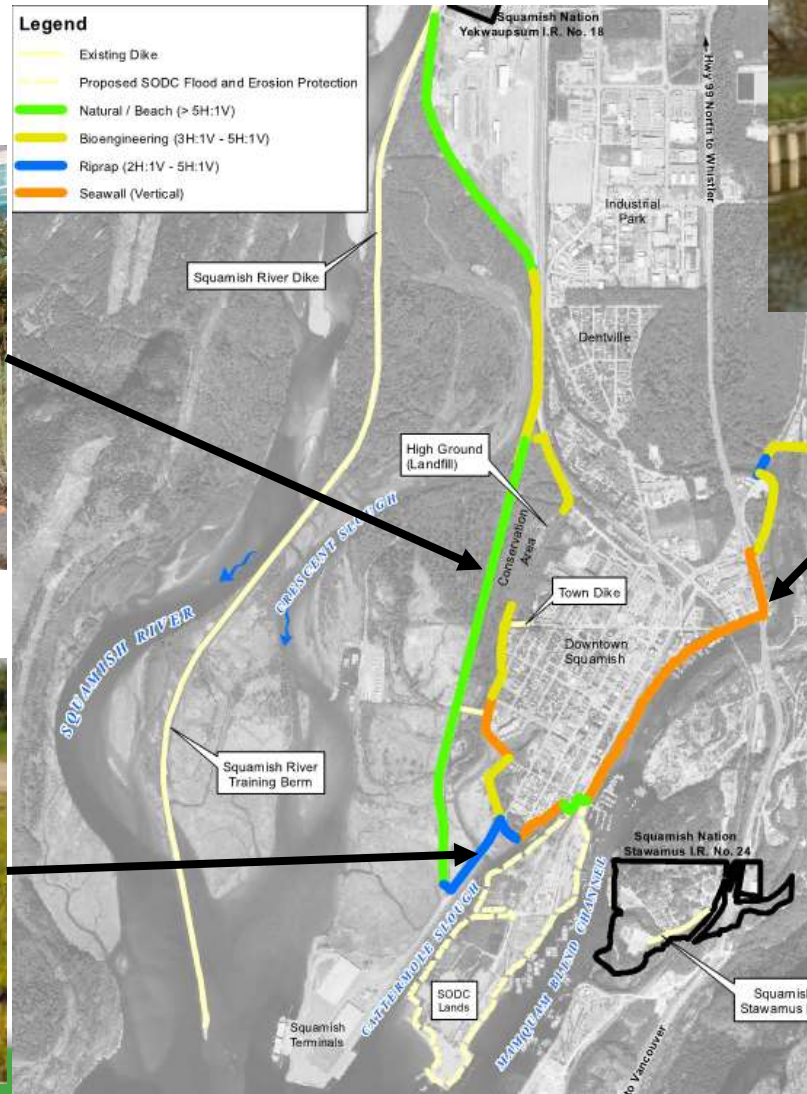
Typical Mitigation Strategies

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Proposed Sea Dike

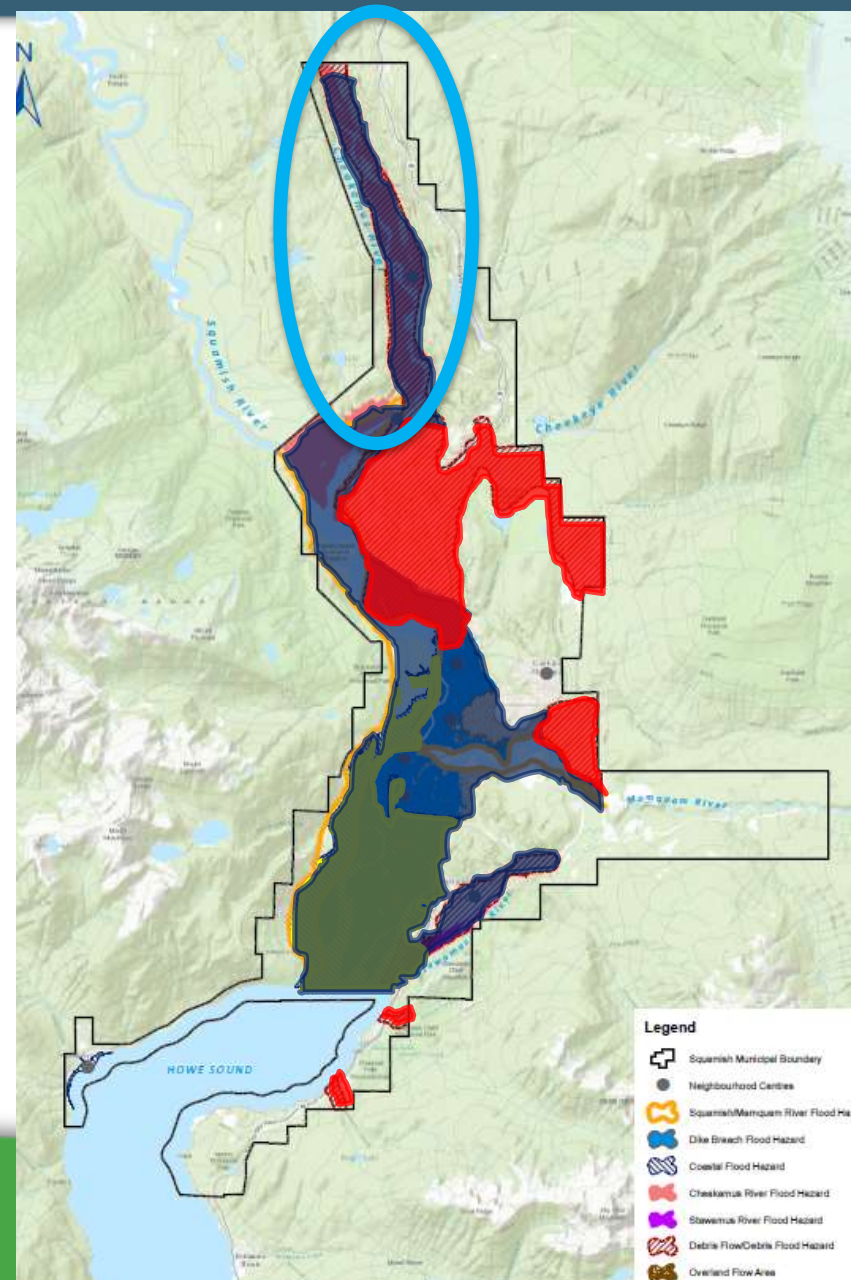
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River dikes

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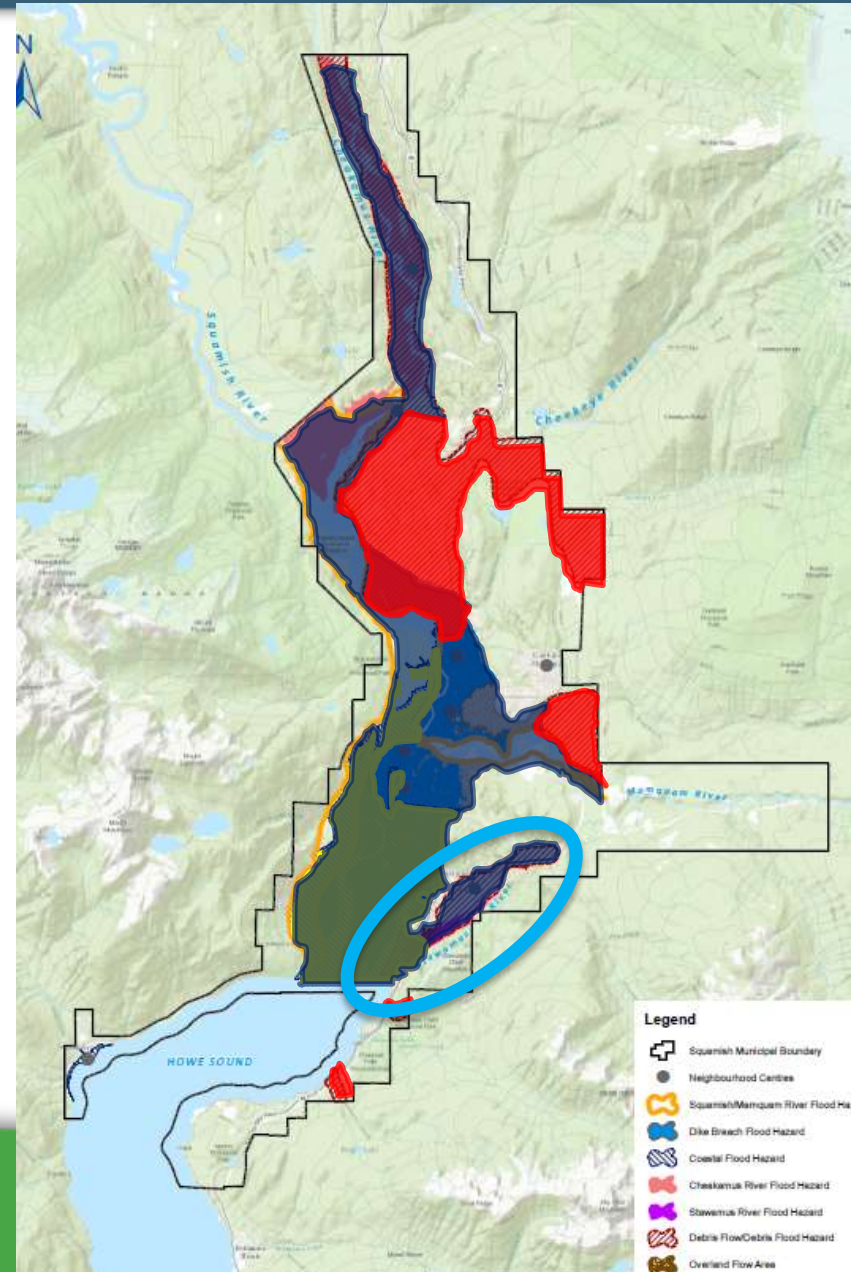
- No new dikes



River dikes

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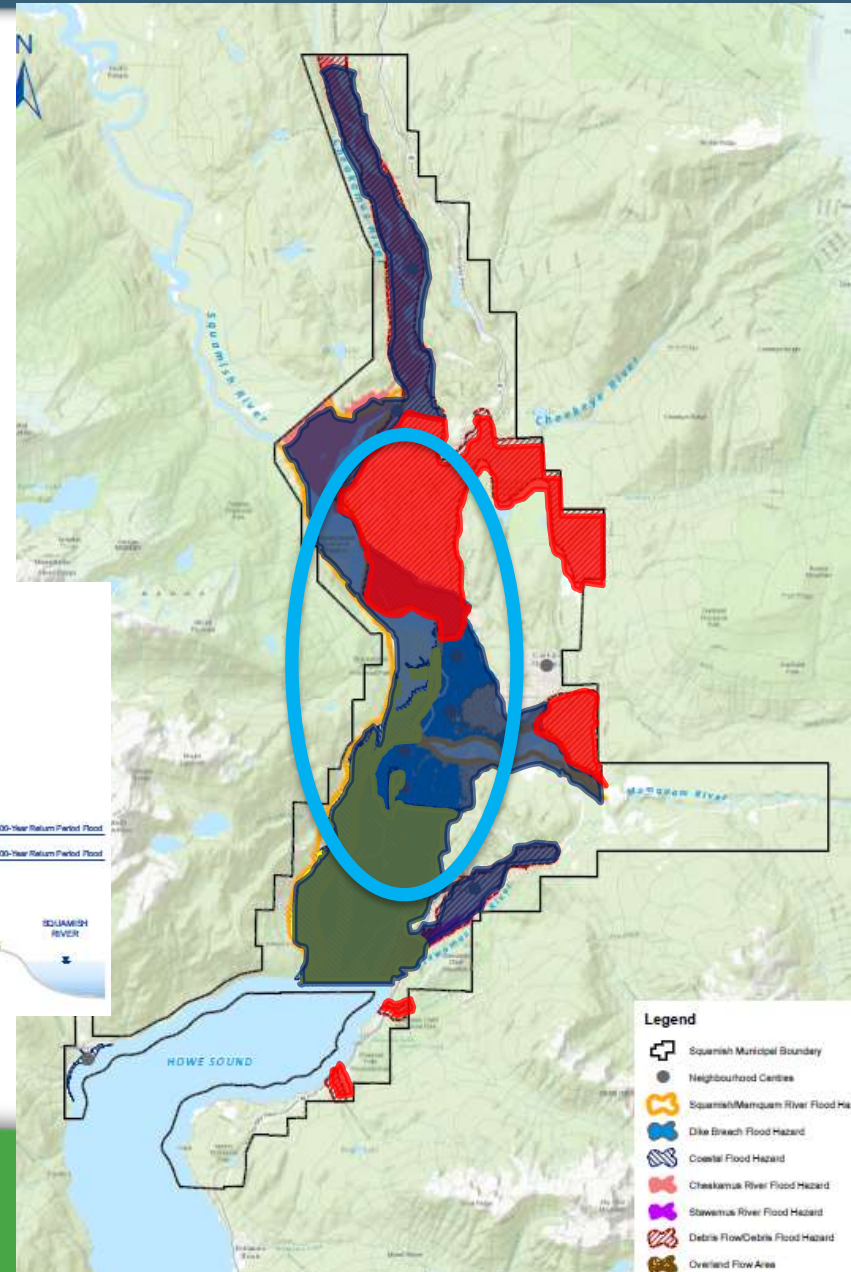
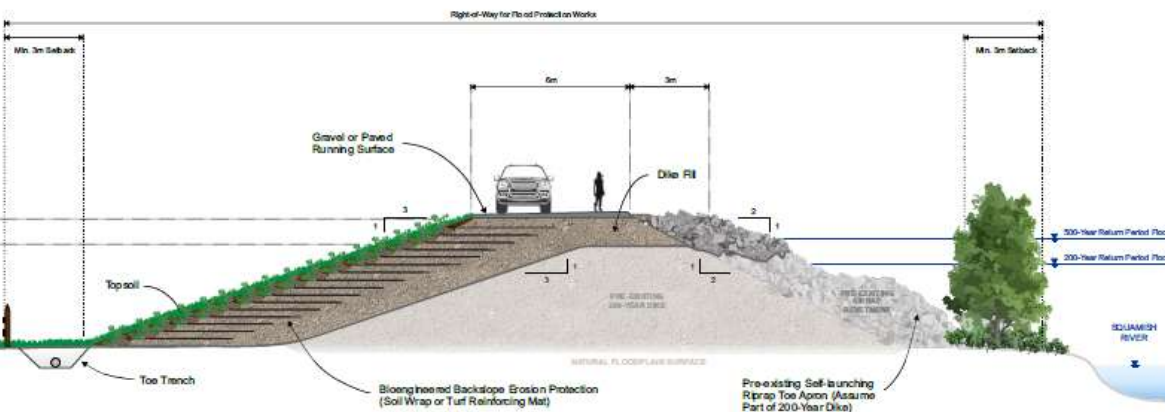
- No new dikes
- Hold the line

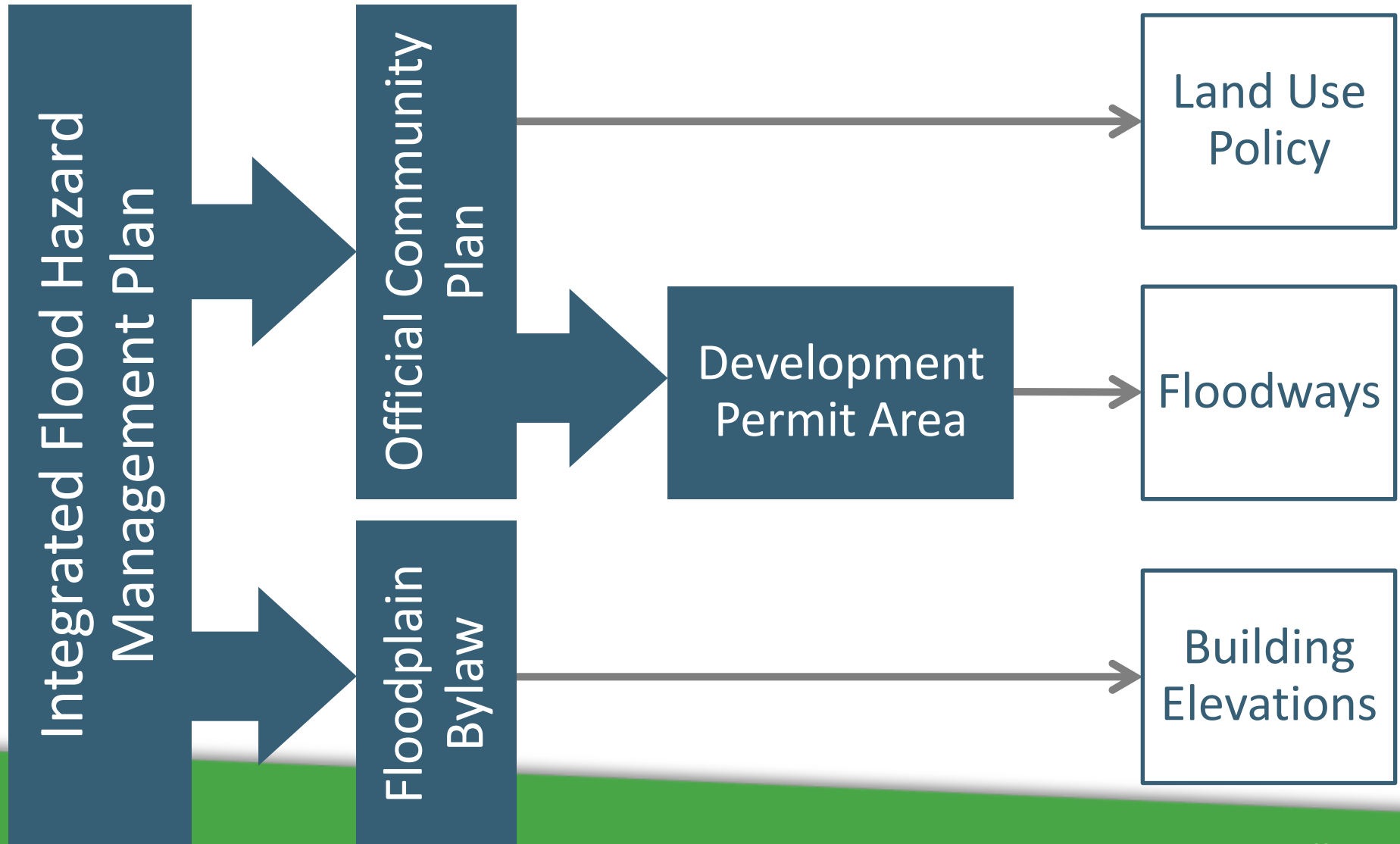


River dikes

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- No new dikes
- Hold the line
- Go big or go home





OCP: Flood Hazard Land Use Policy

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Controlled Densification Areas

Restricted Densification Areas (red)

Conditional Densification Areas (yellow)

Limited Densification Areas (orange)

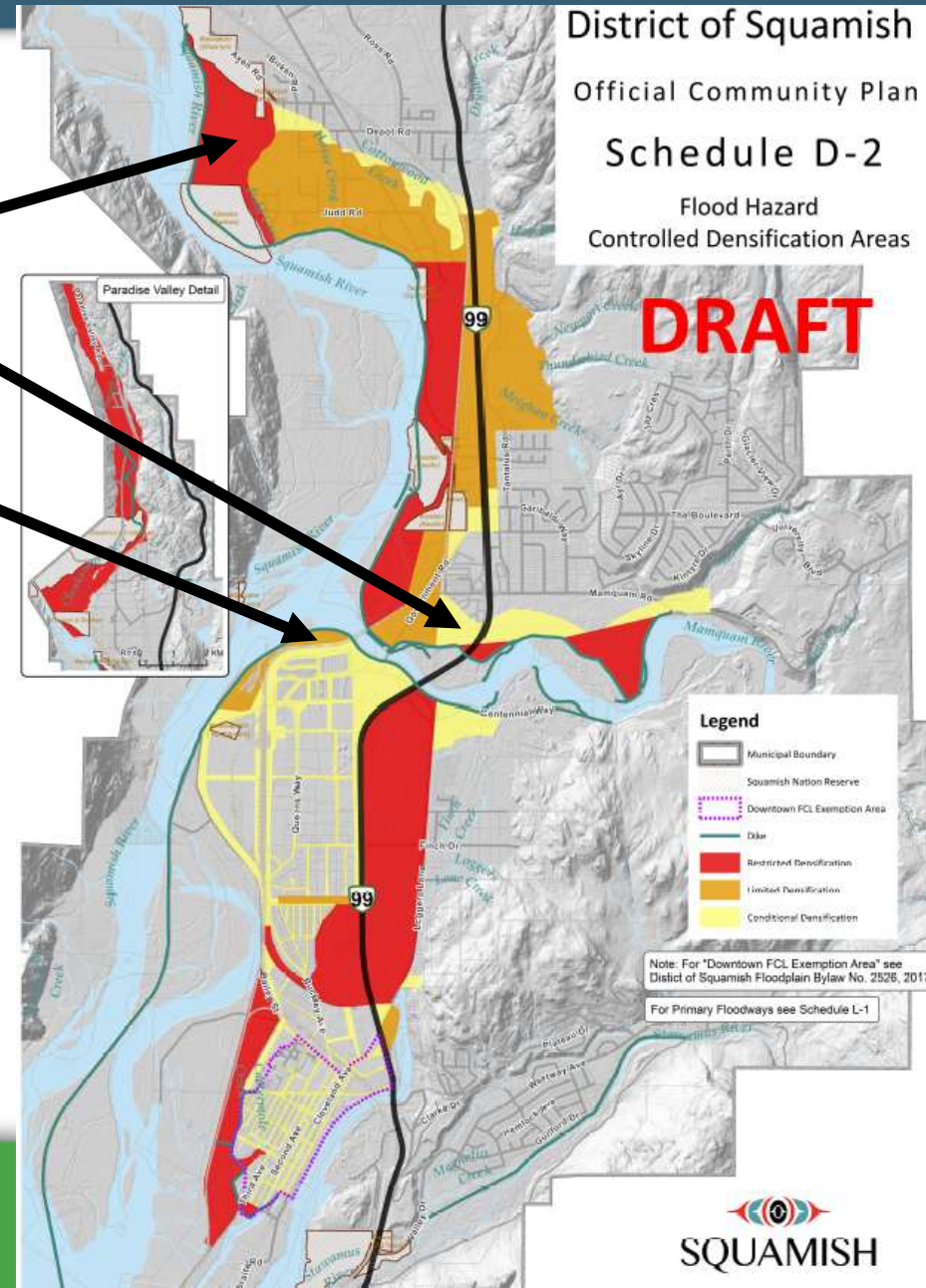
Original recommendation: all red

Council prioritized development

Major dike upgrades, less control

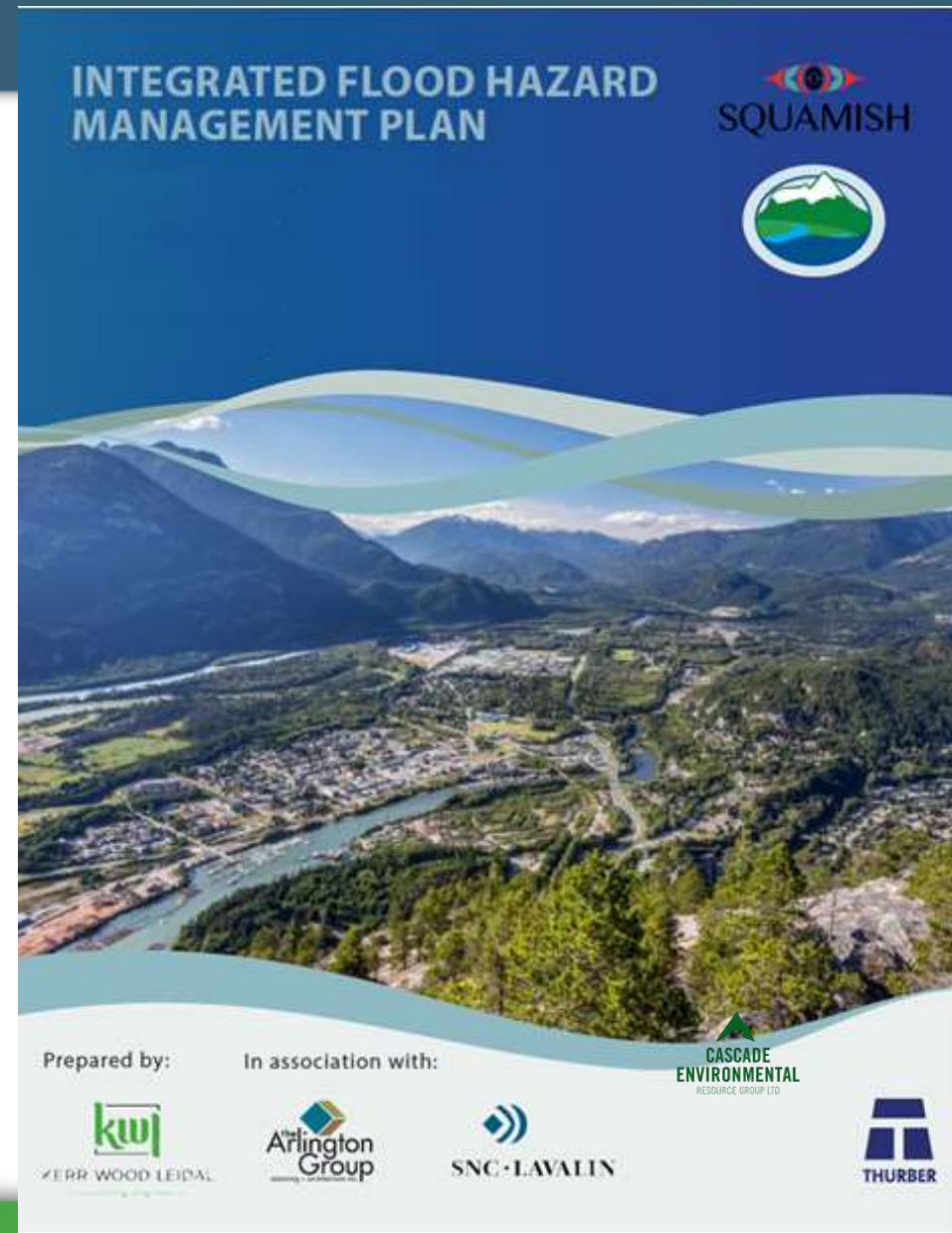
Good decision? Bad decision?

Their decision.



Summary

- Comprehensive plan
- Groundbreaking technical work
- Final deliverables:
 - Capital plan
 - Comprehensive policy framework



- Natural hazards don't scale to our desired budget
- Analyze and manage risk on a “systems” scale
- Consider how hazards, development, mitigation interact
- Plan for the future to avoid moving goalposts
- Explore all practicable solutions
- Different approaches in different areas (and that's OK!)
- Respect the value of community buy-in

- Difficult problems mean difficult discussions...
- Work toward consensus, but don't assume you'll get it
- There is no free lunch!
- The prize is worth the fight





Thank you!



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consulting engineers



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THURBER

